

ZIMBABWE NATIONAL ROAD ADMINISTRATION

DISBURSEMENT REPORT AS AT 31 DECEMBER 2025

The Zimbabwe National Road Administration (ZINARA) closed the 2025 financial year on a strong footing, recording significant improvements in disbursements, operational efficiency, and financial reform. Total disbursements for the year amounted to ZWG 9, 5 billion, covering allocations to Road Authorities, repayment of the Development Bank of Southern Africa (DBSA) loan, and other strategic obligations. This represents a substantial increase from ZWG 4, 6 billion disbursed in 2024, showing ZINARA's enhanced revenue performance and strengthened fiscal discipline.

In support of road maintenance activities nationwide, ZINARA further disbursed 1, 7 million litres of fuel to all Road Authorities in 2025, representing an 88% uptake rate against the budgeted 2million litres. Fuel was released through a structured quarterly disbursement programme designed to ensure operational continuity for Road Authorities. While this figure reflects a slight decrease from the 1, 9 million litres disbursed in 2024, it nevertheless enabled sustained equipment operation and project execution across the country.

Budget execution across Road Authorities remained robust, with an overall financial budget utilisation rate of 97%, reflecting prudent planning and effective use of allocated resources. A total of 72 Road Authorities achieved 100% budget utilisation, while five provinces closed the year at full budget utilisation. The Department of Roads received its entire annual allocation of ZWG 4, 9 billion, and the Rural Infrastructure Development Agency (RIDA) received the full ZWG 225, 3 million, enabling the implementation of critical road works in all provinces.

The consistently high utilisation levels are largely attributable to ZINARA's ongoing capacity-building and financial management training programmes for Road Authorities.

Major road projects currently underway received ZWG 5.8 billion, and these include the works on Harare-Masvingo-BeitBridge Highway, as well as the Bulawayo-Vic Falls road.

Additionally, the administration disbursed to the Vehicle Inspection Department a total of ZWG 157 million which enabled the department to capacitate its operations with a fleet of vehicles for all provinces. Other disbursements were to the Traffic Safety Council and capacitation of the Road Maintenance Units under the Ministry of Transport, amounting to ZWG 25million and ZWG 30million respectively.

Beyond disbursements, ZINARA made strategic investments in capacity building during 2025. The organisation supported the two metropolitan provinces, Harare and Bulawayo, in procuring permanent asphalt production plants. This transformative investment will enable the metropolitan authorities to produce high-quality asphalt efficiently and cost-effectively, supporting large-scale road resurfacing and rehabilitation programmes. Importantly, it marks a shift away from reliance on costly external suppliers towards sustainable, in-house production capacity, ultimately improving road quality, durability, and value for money.

Other Road Authorities such Umguza, Matobo, Binga and Hwange Rural District Councils and Gwanda Municipality managed to procure various

pieces of road equipment using disbursement funds from ZINARA. Four more asphalt plants are at an advanced stage of procurement to capacitate other provinces. Measured against a three-year historic baseline, ZINARA's 2025 performance demonstrates decisive progress in financial reform and operational efficiency. Administrative costs were significantly reduced, with the expense ratio declining from 12% in 2023 to 7% in 2024 and currently at 6% in 2025. This aligns the organisation with regional best-practice benchmarks and ensuring that a greater proportion of the collected revenue is directed towards road infrastructure development.

Debt management also recorded notable progress in the year under review. ZINARA aggressively restructured and serviced its debt portfolio, accelerating repayment of the DBSA loan and reducing the annual repayment obligation from USD 65 million in 2023 to USD 18 million. The administration is on track to complete full repayment of the loan by the third quarter of 2026, a milestone that will significantly strengthen ZINARA's financial sustainability and future investment capacity.

Looking ahead, Zinara remains committed to structuring disbursement models that enhance Road Authorities' capacity to sustainably manage routine road maintenance within their jurisdictions. The administration also continues to emphasize quality work the first time, and every time, to ensure long-term returns on investment and to extend the lifespan of road infrastructure. In this regard, Zinara works closely with local engineers to conduct rigorous quality assurance checks.

Road Authority	Budget (ZWG)	Ytd 2025 (ZWG)	Utilisation rate	Fuel budget (litres)	Fuel disbursed (litres)	Utilisation rate
Department of Roads	408 964 745	408 964 745	100%	653 352	660 320	101%
Rural Infrastructure Development Agency	225 348 086	225 348 086	100%	446 714	248 000	56%
MANICALAND						
Buhera	4 028 202	4 028 202	100%	6 398	6 398	100%
Chimanimani	4 248 605	4 248 605	100%	6 749	6 740	100%
Chipinge	4 241 063	4 241 063	100%	6 737	6 720	100%
Makoni	4 027 198	4 027 198	100%	6 397	6 380	100%
Mutare	4 024 799	4 024 799	100%	6 393	6 380	100%
Mutasa	4 238 822	4 238 822	100%	6 733	6 720	100%
Nyanga	4 259 515	4 259 515	100%	6 766	6 760	100%
Total RDC	29 068 203	29 068 204	100%	46 172	46 098	100%
Mutare city	16 194 336	16 194 336	100%	25 274	25 260	100%
Rusape municipality	4 213 550	4 213 540	100%	6 576	6 560	100%
Chipinge town	4 875 484	4 875 484	100%	7 609	7 600	100%
Total Urban Councils	25 283 370	25 283 360	100%	39 459	39 420	100%
Manicaland Total	54 351 574	54 351 564	100%	85 631	85 518	100%
MASHONALAND CENTRAL						
Bindura	4 028 128	4 028 128	100%	6 398	6 398	100%
Chaminuka	4 027 319	4 026 212	100%	6 397	6 400	100%
Guruve	4 028 416	4 028 416	100%	6 399	6 400	100%
Mazowe	4 029 232	4 029 232	100%	6 400	6 400	100%
Mbire	4 026 101	3 998 087	99%	6 395	6 800	106%
Muzarabani	4 026 556	4 026 556	100%	6 396	6 400	100%
Pfura	4 026 396	4 016 864	100%	6 396	6 400	100%
Rushinga	4 031 540	4 031 540	100%	6 404	6 400	100%
Total RDC	32 223 689	32 185 036	100%	51 184	51 598	101%
Bindura municipality	5 596 539	5 498 784	98%	8 734	8 740	100%
Mvunwi town	3 926 446	3 857 863	98%	6 128	6 140	100%
Total Urban Councils	9 522 986	9 356 647	98%	14 862	14 880	100%
Mashonaland Central Total	41 746 675	41 541 684	100%	66 046	66 478	101%
MASHONALAND EAST						
Chikomba	4 027 031	4 027 031	100%	6 397	6 400	100%
Goromonzi	4 026 737	4 026 737	100%	6 396	6 400	100%
Hwedza	4 026 021	4 026 021	100%	6 395	6 400	100%
Manyame	4 070 135	4 070 135	100%	6 465	6 460	100%
Marondera	4 448 201	4 448 201	100%	7 066	7 060	100%
Mudzi	4 026 670	4 026 670	100%	6 396	6 400	100%
Murehwa	4 031 875	4 031 875	100%	6 404	6 400	100%
Mutoko	5 056 719	5 056 719	100%	8 032	8 040	100%
UMP Zvataida	4 026 262	4 026 262	100%	6 395	6 400	100%
Total RDC	37 739 651	37 739 651	100%	59 946	59 960	100%
Marondera municipality	10 239 387	10 215 612	100%	15 980	15 980	100%
Total Urban Councils	10 239 387	10 215 612	100%	15 980	15 980	100%
Mashonaland Central Total	47 979 038	47 955 263	100%	75 926	75 940	100%
HARARE METRO PROVINCE						
Chitungwiza UC	8 040 245	8 040 245	100%	12 548	12 500	100%
Epworth LB	3 773 226	3 773 226	100%	5 889	5 880	100%
Harare UC	94 957 717	94 957 717	100%	148 197	148 000	100%
Ruwa LB	3 767 253	3 767 253	100%	5 879	4 460	76%
Total Urban Councils	110 538 441	110 538 441	100%	172 513	170 840	99%
Harare Metro Province Total	110 538 441	110 538 441	100%	172 513	170 840	99%

Road Authority	Budget (ZWG)	Ytd 2025 (ZWG)	Utilisation rate	Fuel budget (litres)	Fuel disbursed (litres)	Utilisation rate
MASHONALAND WEST						
Chegutu	4 091 663	4 091 664	100%	6 499	6 500	100%
Hurungwe	4 000 998	4 000 998	100%	6 355	6 360	100%
Sanyati	4 031 125	4 031 125	100%	6 403	6 400	100%
Makonde	4 029 306	4 029 306	100%	6 400	6 400	100%
Mhondoro-Ngezi	4 027 406	4 027 406	100%	6 397	6 380	100%
Nyaminyami	4 032 892	4 032 892	100%	6 406	6 400	100%
Zvimba	4 200 156	1 582 325	38%	6 672	6 660	100%
Total RDC	28 413 546	25 795 715	91%	45 132	45 100	100%
Chegutu Municipality	6 500 561	6 500 561	100%	10 145	10 140	100%
Chinhoyi Municipality	6 971 844	3 048 138	44%	10 881		0%
Chirundu LB	3 900 668	3 617 922	93%	6 088	6 080	100%
Kadoma Municipality	6 979 695	6 979 695	100%	10 893	10 900	100%
Kariba Municipality	5 515 237	5 390 946	98%	8 607	8 600	100%
Karoi Town Council	4 970 962	4 970 962	100%	7 758	7 760	100%
Norton Town Council	5 036 999	4 714 412	94%	7 861	7 860	100%
Total Urban Councils	39 875 966	35 222 636	88%	62 233	51 340	82%
Mashonaland West Total	68 289 512	61 018 351	89%	107 365	96 440	90%
MASVINGO						
Bikita	4 030 657	4 030 657	100%	6 402	10 400	162%
Chiredzi	4 030 403	4 030 403	100%	6 402	10 140	158%
Chivi	4 033 581	4 033 581	100%	6 407	8 400	131%
Gutu	4 029 152	4 029 152	100%	6 400	10 000	156%
Masvingo	4 027 372	4 027 372	100%	6 397	6 400	100%
Mwenezi	4 028 255	4 028 255	100%	6 398	6 400	100%
Zaka	4 030 396	4 030 396	100%	6 402	4 400	69%
Total RDC	28 209 817	28 209 817	100%	44 809	56 140	125%
Chiredzi	4 960 747	1 836 219	37%	7 742	4 000	52%
Masvingo City	9 466 331	3 503 960	37%	14 774	12 600	85%
Total Urban Councils	14 427 078	5 340 179	37%	22 516	16 600	74%
Masvingo Total	42 636 895	33 549 996	79%	67 324	72 740	108%
MATEBELELAND NORTH						
Binga	5 262 143	5 262 143	100%	8 358	8 350	100%
Bubi	3 967 503	3 860 083	97%	6 302	6 300	100%
Hwange	4 855 657	1 874 867	39%	7 713	7 700	100%
Kusile	3 962 064	3 914 187	99%	6 293	6 285	100%
Nkayi	4 452 503	4 452 503	100%	7 072	7 070	100%
Tsholotsho	4 415 260	4 415 260	100%	7 013	4 820	69%
Umguza	4 452 445	4 443 370	100%	7 072	7 060	100%
Total RDC	31 367 576	28 222 413	90%	49 824	47 585	96%
Hwange Town	4 594 352	1 698 943	37%	7 170	5 000	70%
Lupane Town	3 858 333	3 470 754	90%	6 022	4 000	66%
Victoria Falls Municipality	6 637 325	3 477 507	52%	10 359	10 360	100%
Total Urban Councils	15 090 011	8 647 204	57%	23 550	19 360	82%
Matebeleland North	46 457 587	36 869 617	79%	73 375	66 945	91%
BULAWAYO METRO						
Bulawayo City	33 492 836	33 492 836	100%	52 271	40 000	77%
Bulawayo Metro Total	33 492 836	33 492 836	100%	52 271	40 000	77%



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